

Message Text

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ORIGIN EUR-25

INFO OCT-01 ADP-00 OIC-04 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SS-15 NEA-10 GAC-01 TRSE-00

MBFR-03 SAJ-01 IO-13 ACDA-19 /129 R

DRAFTED BY EUR/ RPM: AEBREISKY: DAH: GW.

5/29/73 EXT. 20710

APPROVED BY S: THE SECRETARY

S/ S: MR. ELIOT

CSCE TASK FORCE:

EUR: WJSTOESSEL, JR./ GSSPRINGSTEEN

EUR/ RPM: RJMCGUIRE/ EJSTREATOR, JR.

IO/ OIC: MEJACKSON

NSC: WHYLAND

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O R 311641 Z MAY 73

FM SECSTATE WASHDC

TO AMEMBASSY HELSINKI

INFO ALL NATO CAPITALS

AMEMBASSY VIENNA

AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 104240

E. O. 11652: GDS

TAGS: PFOR, OCON

SUBJECT: CSCE - RULES OF PROCEDURE

REFERENCE: HELSINKI 1406

HELSINKI FOR USDEL MPT

VIENNA FOR USDEL MPT

1. DRAFT CSCE RULES OF PROCEDURE CONTAINED REFTEL FOLLOW
CLOSELY IN MOST RESPECTS THOSE EMPLOYED SUCCESSFULLY AT
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MPT, AND MEET OUR REQUIREMENTS -- WITH EXCEPTION OF RULE 8, WHICH IN CONTRAST TO MPT PROCEDURES, WOULD HAVE STAGES ONE AND THREE MEET IN OPEN (I. E., PUBLIC) SESSION UNLESS OTHERWISE AGREED BY CONSENSUS.

2. YOU SHOULD MAKE EVERY EFFORT TO ALTER PRESENT FORMULATION OF RULE EIGHT TO BRING IT MORE IN LINE WITH GENERAL ALLIED APPROACH TO CSCE, WHICH IS DESIGNED TO COUNTER UNWARRANTED PUBLIC EXPECTATIONS AND TO PROMOTE SERIOUS DISCUSSIONS LEADING WITHOUT UNDUE DELAY TO PRACTICAL RESULTS. TO EXTENT FIRST STAGE IS PUBLIC, PARTICIPANTS WILL BE MORE TEMPTED TO ADDRESS THE GALLERIES, TO GET MORE DEEPLY INTO SUBSTANTIVE ISSUES WHICH APPROPRIATELY TREATED IN STAGE TWO, AND TO ATTEMPT TO PREJUDGE THE OUTCOME OF STAGE TWO NEGOTIATIONS.

3. OUR STRONG PREFERENCE WOULD BE FOR FORMULATION WHICH, WHILE ALLOWING OPENING AND CLOSING MEETINGS OF STAGE ONE TO BE OPEN TO THE MEDIA, WOULD REQUIRE, AS GENERAL RULE, THAT OTHER MEETINGS BE CLOSED. GENERAL PUBLIC WOULD NOT BE ADMITTED TO THIS OR OTHER STAGES OF CSCE. STAGE TWO WOULD BE CLOSED. FINAL DECISION ON STAGE THREE COULD BE MADE DURING STAGE TWO IN CONTEXT OF COORDINATING COMMITTEE RECOMMENDATION OF ORGANIZATION AND RULES FOR THIRD STAGE.

4. IN FINAL ANALYSIS, IF ISOLATED, YOU MAY JOIN AN ALLIED AND GENERAL MPT CONSENSUS SUPPORTING PRESENT TEXT OF RULE EIGHT IF NECESSARY TO AVOID DELAYING COMPLETION OF MPT.

5. WITH REGARD TO OTHER ASPECTS OF THESE DRAFT RULES, WE ARE PREPARED TO BOW TO ALLIED CONSENSUS FAVORING ROTATION OF CHAIRMANSHIP IN ALL THREE STAGES AS SPELLED OUT IN THE DRAFT. WE ASSUME THAT OMISSION OF ANY REFERENCE TO RECORDS IN STAGE TWO IS TO BE INTERPRETED AS DECISION THAT NO FORMAL RECORDS ARE TO BE KEPT, WHICH ACCORDS WITH OUR PREFERENCE. FURTHER, YOU SHOULD CONTINUE TO SEEK TO AVOID PROVISIONS FOR OUTSIDE OBSERVERS AT CSCE OR, IF THIS PROVES UNTENABLE, TO HOLD SUCH PRO-CONFIDENTIAL

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VISIONS TO A MINIMUM. (THEIR ATTENDANCE WOULD ADD TO PUBLIC EXPECTATIONS AND COULD COMPLICATE THE NEGOTIATIONS WITHOUT ADDING TO PROSPECTS FOR SUCCESS.) SIMILARLY, WE WOULD PREFER TO AVOID ENDORSEMENT BY MPT OF ANY PROPOSALS FOR ATTENDANCE AT STAGE TWO AT LEVEL HIGHER THAN THAT OF MIDDLE TO SENIOR EXPERTS FROM CAPITALS/ AMBASSADORS. RUSH

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*** Current Classification *** CONFIDENTIAL

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